**GUIDELINES FOR**

**STATE HIGHWAY SAFETY**

**GRANT PROGRAMS**

**NORTH DAKOTA DEPARTMENT OF TRANSPORTATION**

BISMARCK, NORTH DAKOTA

[www.dot.nd.gov](http://www.dot.nd.gov)

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# TABLE OF CONTENTS

# Background 3

# The North Dakota Triennial Highway

# Safety Plan and Annual Grant Application 3

1. Introduction
2. Overview of the THSP and AGA

# Federal Grant Requirements 4

1. Allowable Costs
2. Unallowable Costs
3. Equipment Management
4. Program Income
5. Single Audit Requirements

# Grant Application Information 8

1. Eligible Entities

2. Funding Period

3. Grant Application Process and Format

4. Required Policies

5. Submittal

6. Risk Management

7. Certifications and Assurances

# Reporting Process 11

**F. Questions 11**

**Attachments 12**

1. Certifications and Assurances
2. Risk Assessment
3. Program and Financial Monitoring Report
4. Single Audit Certification (SFN 60639)

**A. BACKGROUND**

The North Dakota Department of Transportation Highway Safety Division serves as the State Highway Safety Office for the State of North Dakota. The Highway Safety Division receives state funds and federal funds through the National Highway Traffic Highway Safety Administration (NHTSA) to administer programs to reduce fatalities and injuries from motor vehicle crashes on North Dakota roads.

In accordance with NHTSA guidelines, the Highway Safety Division passes funding along to entities to implement behavioral highway safety projects that can achieve measurable Highway safety impacts. These entities are commonly referred to as subrecipients or contractors.

This grant guidance serves to provide information to entities applying for or awarded NHTSA funds to assure compliance with required processes and applicable federal regulations.

**B. THE North Dakota Triennial Highway Safety Plan and annual grant application**

1. **Introduction**

Beginning with federal fiscal year (FFY) 2024, every three FFYs (October 1 – September 30), the Highway Safety Division shall develop a Triennial Highway Safety Plan (THSP) to qualify for federal highway safety funding. The THSP is due on or before July 1.

The Highway Safety Division develops and submits an Annual Grant Application (AGA) to NHTSA by August 1. The AGA provides project-level information on the highway safety program and demonstrates alignment with the state's most recent THSP.

***Overview of the Triennial HSP and Annual Grant Application***

The Highway Safety Division develops a THSP based on data from multiple sources, including crash, driver, injury, roads, court/adjudication, motor vehicle, observational seat belt use survey, and other data sources. This problem identification process determines the emphasis areas to be addressed through strategies/projects identified for funding through the AGA.

To identify projects to mitigate emphasis area problems, the Highway Safety Division can opt to solicit project proposals for funding consideration. Project proposals are not solicited if the Highway Safety Division has adequate projects identified for inclusion in the THSP to meet emphasis area performance measures.

If proposals are solicited, they are evaluated based on criteria including: (1) response to identified problems, (2) proposed project/strategy, (3) clear objectives, (4) comprehensive evaluation plans, and (5) cost-effective budgets.

The THSP is submitted to NHTSA on or before July 1 every three years for NHTSA approval. Once NHTSA approves the THSP, the Highway Safety Division will identify projects and submit an AGA to NHTSA on or before August 1 for approval. After the Highway Safety Division receives approval from NHTSA, the Highway Safety Division initiates project contracts consistent with the federal fiscal year beginning on October 1 and ending September 30.

Contracts are fully executed when signed by the subrecipient and the NDDOT Director, typically in the months of September and October, but will have an October 1 start date unless otherwise specified in the contract terms. Contracts delayed for signature in the month of October (for example, due to a political subdivision’s inability to appear before the city/county commission for contract approval) are signed as soon as practicable but are still retroactive to the October 1 start date.

Highway Safety Division program managers monitor subrecipients throughout the contract year via the following activities:

* Conducting a risk assessment to determine the appropriate level of monitoring prior to issuing the contract (See Attachment 2, Risk Assessment form)
* Ongoing contact through emails, phone calls, meetings, and correspondence
* Completing on-site or virtual monitoring reviews of project operations, management, and financial systems (See attached Program and Financial Monitoring Report)
* Ongoing review of progress reports
* Ongoing review and approval of claims for reimbursement
* Conducting contract closeout processes which include assuring that all administrative actions, objectives, and goals have been completed by the contract end date

The final step in annual processes is project evaluation to assess the impact of each project on motor vehicle crashes, injuries, and fatalities. Project evaluation results are used to determine if projects should continue or be revised to increase impact.

**C. FEDERAL GRANT REQUIREMENTS**

The Highway Safety Division’s *Grant Application Cover Sheet* allows subrecipients to acknowledge that they’ve reviewed and understand the terms of the grant as outlined in the grant guidance. The guidance can be located on the Vision Zero website at: <https://visionzero.nd.gov/partners/Grants/>.

Failure to comply with applicable federal statutes, regulations, and directives may subject subrecipients to civil or criminal penalties and/or place the state in a high-risk subrecipient status.

Subrecipients will comply with all applicable state and federal statutes, regulations, and directives in effect with respect to the periods for which the subrecipient receives grant funding. Applicable provisions include, but are not limited to:

* 23 USC Chapter 4 – *Highway Safety Act of 1966*, as amended
* 2 CFR 200 – *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*
* 23 CFR 1300 – *Uniform Procedures for State Highway Safety Grant Programs*

**1. Allowable Costs**

Costs are unique to each contract. Costs must be allowable, reasonable, and necessary to complete the scope of work.

***Direct Costs***

Direct costs include salary and fringe benefits for program staff, supplies, equipment, travel, subcontracts, and other direct costs.

### *Indirect Costs*

Indirect costs are those that have been incurred for common or joint purposes. These costs benefit more than one cost objective and cannot be readily identified with a particular final cost objective without effort disproportionate to the results achieved. After direct costs have been determined and assigned directly to federal awards and other activities as appropriate, indirect costs are those remaining to be allocated to benefited cost objectives. A cost may not be allocated to a federal award as an indirect cost if any other cost incurred for the same purpose, in like circumstances, has been assigned to a federal award as a direct cost. (2 CFR 200 332(a)(4)).

***In-State Travel***

*Mileage.* Mileage is reimbursed at the state rate.

*Meals and Lodging.* Meal and lodging expenses will be reimbursed at the state per diem rate. However, lodging costs may be approved at a higher rate. A lodging receipt from a commercial place of lodging must be provided in order to receive reimbursement for lodging expenses. Meal receipts are not necessary.

*Other Travel Expenses.* These expenses may include items such as taxi fares, parking fees, and other miscellaneous expenses. Receipts must be submitted for all miscellaneous expenses.

***Out-of-State Travel***

*Meals and Lodging.* Meal and lodging reimbursement is capped at the domestic per diem rate established by the U.S. General Services Administration in accordance with location of travel. A lodging receipt from a commercial place of lodging must be provided to receive reimbursement for lodging expenses. Meal receipts are not necessary.

*Other Travel Expenses.* These expenses may include items such as taxi fares, parking fees, and other miscellaneous expenses. Receipts must be submitted for all miscellaneous expenses.

**2. Unallowable Costs**

The following costs are not allowable. This list is NOT all-inclusive. See 2 CFR 200.420 through 200.475 related to *General Provisions for Selected Items of Cost*. Federal and state regulations apply.

* Office furnishings and fixtures (desk, chairs, filing cabinet, fixed lighting/lamp, etc.)
* Mainframe computers
* Bad debts
* Contingencies
* Contributions and donations
* Costs incurred by advisory councils or committees
* Entertainment (this includes gift certificates or tickets for any entertainment venue including sporting or musical events)
* Fines and penalties
* Food
* Interest and other financial costs
* Legislative expenses
* Fund raising and investment management costs
* Lobbying
* Planning and administrative costs of application, bid, or proposal preparation
* Costs incurred after the last date covered by the contract
* Vehicles (including ambulances)
* Vehicle and equipment maintenance
* Police officer uniforms and firearms
* Alcoholic beverages
* Alcohol/drug treatment costs
* Other activities or items that are not related to highway safety

**3. Equipment Management**

Any purchase of equipment using contract funds ***must*** receive prior approval through the Highway Safety Division.

For equipment approved for purchase with a useful life of more than one year and an acquisition cost of $5,000 or more, the following applies.

***Subrecipient Property Management Systems***

Subrecipients must establish and administer a system to procure, control, protect, preserve, use, maintain, and dispose of property furnished to them by the Highway Safety Division or purchased through a grant, subgrant, or other agreement in accordance with their own property management procedures, provided that the procedures are not in conflict with the standards contained in this section or federal property management standards procedures specified in 2 CFR 200.313, Equipment, as appropriate.

Equipment and other property acquired under a grant agreement for use in Highway Safety projects shall be used and kept in operation for highway safety purposes.

State Agencies: See Highway Safety Division Inventory below.

Local Agencies and Other Non-State Subrecipients: Standards for property management described in 2 CFR 200.313 will be used to document equipment purchased under a grant agreement.

The contractor shall seek disposition instructions from the Highway Safety Division prior to disposing of any item of equipment purchased. (Disposition is addressed in detail on page 8.) The subrecipient may follow their own existing property management standards if they exceed the requirements set out in 2 CFR 200.313.

### *Subrecipient Property Records Requirements*

The subrecipient property management requirements include, but are not limited to, the maintenance of accurate property records. Such records will include:

* A description of the property
* Manufacturer’s serial number, model number, federal stock number, national stock   
  number, or other identification number
* Inventory number
* Source of the property (including grant or agreement number)
* Indication of with whom title is vested (generally vests with the subrecipient)
* Acquisition date
* Percentage (at the end of the budget year) of federal participation in the cost
* Location, use, and condition of the property and the date the information was reported
* Unit acquisition cost
* Ultimate disposition date in accordance with 2 CFR 200.313(e) (including date of disposal and sales price or the method used to determine current fair market value)

*Subrecipient Inventory*

Subrecipients will maintain an inventory control system to ensure adequate safeguards to prevent loss, damage, or theft of the property. Subrecipients will provide a copy of their inventory policies and procedures to the Program Manager upon request. Subrecipients will institute adequate maintenance procedures to keep the property in good condition.

*Highway Safety Division Inventory*

North Dakota Century Code 54-27-21, *Fixed asset minimum reporting value*, establishes the requirements that all state agencies must follow regarding asset reporting, and reads:

*“All state departments, agencies, boards, bureaus, commissions, industries, and institutions shall include all fixed assets under their control in their financial statements, except those having a value of five thousand dollars or less. The state auditor is authorized to provide for the written exemption of specific fixed assets having a value of more than five thousand dollars when an exemption is justified upon generally accepted accounting principles.”*

When a grant-funded item that exceeds the $5,000 threshold is in the control of the Highway Safety Division, the Highway Safety Division must include the item in the NDDOT’s fixed asset reporting.

To track grant-funded equipment purchases, the Highway Safety Division uses a Microsoft Excel spreadsheet which includes the purchasing agency, make and model, serial number, purchase date, and cost. The Highway Safety Division verifies the status of the equipment with the grant-funded entity every two to three years. The results of the verification process are also tracked on the spreadsheet.

To verify equipment status, an email form letter is sent to each agency having possession of Highway Safety Division-funded equipment. The letter requires a response from the agency to certify via electronic response the status of the equipment (i.e., in use or not in use). A response also confirms the equipment is still in the agency’s possession.

The Office Manager is responsible to track equipment through disposition or estimated useful life has been exceeded, whichever occurs first.

While there is no requirement that the state physically inventory grant-funded activity, the Highway Safety Division does complete this to some degree through on-site monitoring processes. The Highway Safety Division’s *Program and Financial Monitoring Report* has an area for Program Managers to document responses to the following equipment-related questions and issues:

* Was equipment purchased during this contract agreement period?
* Was written approval from the state office obtained prior to equipment purchase?
* Does the subrecipient have a system in place to tag, control, protect, preserve, use,   
  maintain, and inventory (annually) the property?
* Is equipment still accounted for and being used for designated Highway Safety purposes?
* Verify the source documentation for all expenditures over $5,000.
* Is equipment certification current?

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### *Disposition*

Equipment shall be used by the subrecipient in the program or project for which it was acquired as long as needed, including after the project or program is no longer supported by federal funds. Upon completion or termination of a highway safety grant or subgrant, or if it is determined by the Highway Safety Division that equipment is no longer needed for the purpose for which it was acquired, the equipment may, at the option of the Highway Safety Division, become the property of the Highway Safety Division.

Permission for any other disposition must be obtained from the Highway Safety Division before any action can be taken regarding the equipment. However, equipment which is no longer tracked by the Highway Safety Division does not require approval of the Highway Safety Division for disposal.

The Highway Safety Division may determine that a unit of equipment is no longer appropriate for tracking by using the following criteria:

* The equipment is no longer used or needed for the original purpose;
* The equipment is damaged beyond repair or salvage; or
* The equipment has passed its expected useful life.

A Depreciation Guide for the estimated useful life of typical traffic Highway Safety equipment has been developed for use by the Highway Safety Division to determine useful life.

### 4. Program Income

Program Income earned by a program must be disclosed and reported to the Highway Safety Division.

As defined in [2 CFR Part 1201.80](http://www.ecfr.gov/cgi-bin/retrieveECFR?gp=1&ty=HTML&h=L&r=PART&n=pt2.1.1201#se2.1.1201_180) program income means gross income earned by the subrecipient directly generated by a program supported activity or earned only as a result of the project agreement during the period of time between the effective date and the expiration date of the grant award. Such earnings may include but are not limited to:

* Income from fees for services performed
* Sale of commodities or items fabricated under the grant.
* Usage or rental fees from real or personal property (equipment) acquired with grant funds
* Payment of principal and interest on loans made with grant funds

Program income must be used for current costs unless the federal awarding agency authorizes otherwise. Program income that the non-federal entity did not anticipate at the time of the federal award must be applied to project purposes or used to reduce the federal award and non-federal entity contributions.

### 5. Single Audit Requirements

The Highway Safety Division requires subrecipients to complete a Single Audit Certification (SFN 60639) to identify whether the entity is subject to the requirement (Attachment 3).

In cases of continued inability or unwillingness to have an audit conducted as required, the Highway Safety Division shall take appropriate action using sanctions such as:

(a) Withholding a percent of Federal awards until the audit is completed satisfactorily

(b) Withholding or disallowing overhead costs

(c) Suspending federal awards until the audit is conducted, or

(d) Terminating the federal award

**D. Grant ApplicatioN Information**

1. **Eligible Entities**

Grants are awarded to governmental agencies (city, county, state), tribal governments, and for-profit and non-profit organizations.

1. **Funding Period**

Grants run congruent to the federal fiscal year which is October 1 through September 30 each year.

1. **Grant Application Process and Format**

* Grant documents, including the application, the application cover sheet, and grant guidelines can be located at the following web link: <https://visionzero.nd.gov/partners/Grants/>.

A *Grant Application Cover Sheet* should be completed and signed by the proposed Project Director and the Authorizing Official of the agency making the application. If the agency is subsequently awarded a grant, the Authorizing Official listed on the cover sheet is the authority who should sign the contract issued by the NDDOT.

Applicants are encouraged to read all grant application instructions carefully and to follow them closely. If you have any questions, contact a Highway Safety Division team member (see Page 10).

1. **Required Policies**

To support the state and national priorities of increased seat belt use and decreased impaired and distracted driving and speed and aggressive driving, the Highway Safety Division requires all contracted entities to have a seat belt use, drug and alcohol driving, distracted driving/texting policies. The Highway Safety Division also requires a payroll and compensation policy for agency personnel.

Highway Safety Division Program Managers will locate and review the policies during scheduled on-site and/or virtual monitoring visits. Absence of any policy may result in the Highway Safety Division withholding payment until said policy is put into place.

1. **Submittal**

Applications should be submitted by May 30 (or the date identified in the request for application document) for consideration for funding in the following fiscal year (October 1 – September 30). Applications can also be submitted during a fiscal year. Consideration will be provided for funding in the year of application or the following fiscal year as funding allows.

Applications should include appropriate signatures and can be submitted via email to [dottrafficgrp@nd.gov](mailto:dottrafficgrp@nd.gov) or mail to:

North Dakota Department of Transportation

Highway Safety Division

608 East Boulevard Avenue

Bismarck, ND 58505-0700

1. **Risk Management**

Agencies receiving a notice of grant award from the Highway Safety Division may need to provide the following risk management assurances: (1) a general liability insurance policy, (2) workers compensation, and (3) proof of automobile liability insurance.

A government agency covered through the North Dakota Insurance Reserve Fund will meet the risk management provisions of the NDDOT.

1. **Certifications and Assurances**

As part of the contract execution process, recipients must comply with the Certifications and Assurances provided as Attachment 1, which will be Appendix B of the contract.

**E. Reporting Process**

Each agency funded through the Highway Safety Division must report on contract activities and submit a monthly or quarterly report and request for reimbursement as specified in the contract.

Generally, the following rules are established for reporting and reimbursement.

* Expenses are paid on a reimbursement basis only. No advances are permitted.
* If a written narrative is required, it must be submitted within 30 days of the end of the month/quarter worked.
* The voucher must be submitted within 30-45 days of the end of the activities for the month/quarter (as specified in the contract scope of work).
* With few exceptions, contracts require a final report. An equipment purchase, such as radar, may only require a copy of the invoice.
* The final report is due no later than November 14 (45 days after the end of the federal fiscal year). **A reimbursement request made after this date may not be reimbursed.**

**F. Questions**

Grant questions can be directed to the Highway Safety Division by calling 701-328-2402 or emailing [dottrafficgrp@nd.gov](mailto:dottrafficgrp@nd.gov).

**ATTACHMENT 1**

**CERTIFICATIONS AND ASSURANCES**

**ATTACHMENT 2**

**RISK ASSESSMENT**

**ATTACHMENT 3**

**Program and Financial Monitoring Report**

**ATTACHMENT 4**

**Single Audit Certification (SFN 60639)**